STAKEHOLDERS CONSULTATIVE AND VALIDATION WORKSHOP FOR THE STATE OF LIBYA for the Review of National Policies in African Union Member States and Make Specific Recommendations for Alignment and Domestication of Global Instruments

Assessment of The Alignment of National Fisheries–Aquaculture Strategies and The National Agricultural Investment Plans to The Policy Framework and Reform Strategy for Fisheries and Aquaculture in Africa and Climate–Change Adaptation

18th to 21st May, 2025, Tunisia.

ALIGNMENT OF LIBYA'S FISHERIES AND AQUACULTURE DEVELOPMENT POLICIES WITH THE POLICY FRAMEWORK AND RE-FORM STRATEGY FOR AFRICAN FISHERIES AND AQUACULTURE (PFRS)

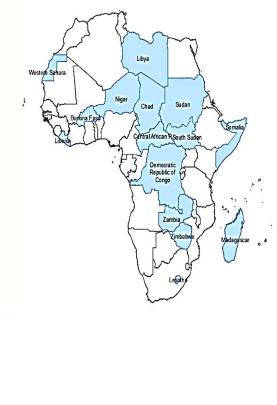
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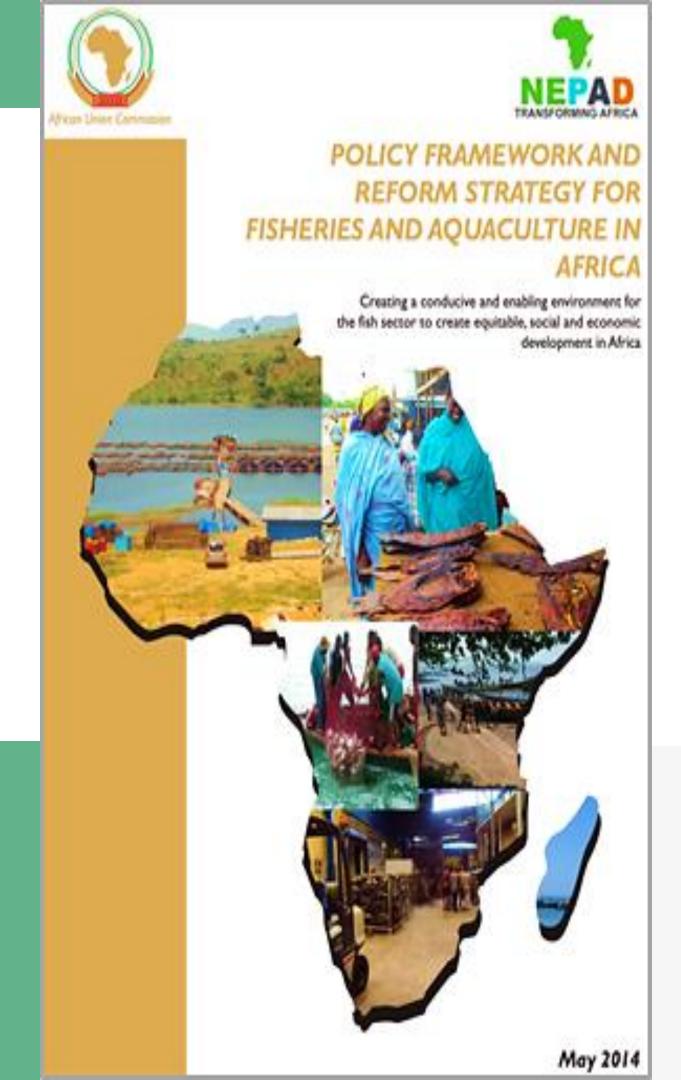












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INTRODUCTION

The African Union's Policy Framework and Reform Strategy for Fisheries and Aquaculture (PFRS) offers a roadmap for sustainable sector development across Africa. In Libya, despite its vast marine resources and the sector's potential to support food security and economic diversification, fisheries and aquaculture remain underdeveloped due to regulatory and institutional challenges. Aligning Libya's national policies with the PFRS, the African Blue Economy Strategy, and other international instruments is essential improve governance, attract investment, and promote sustainable resource management. This presentation assesses Libya's policy alignment, highlighting key gaps and reform priorities.

Methodology

The analysis of Libya's national fisheries and aquaculture policies was conducted through a structured review of the framework for assisting the revision of fisheries and aquaculture policies and laws. This assessment was guided by the Policy Framework and Reform Strategy for Fisheries and Aquaculture in Africa (PFRS), alongside relevant regional and global best practices.

1 - Policy alignment matrix

The evaluation used a policy alignment matrix based on the eight core PFRS policy areas to systematically assess Libya's fisheries and aquaculture policies. This method quantified alignment levels, highlighting strengths and critical gaps. The results guided the identification of priority areas for reform and strategic intervention.

2 — Data collection

A mixed-methods approach was applied, combining literature review, surveys, and interviews. Key documents and national policies were analyzed alongside AU-IBAR and international reports. An online survey gathered insights from public and private stakeholders, while interviews with policymakers provided in-depth perspectives, guided by AU-IBAR's 2023 consultancy framework.

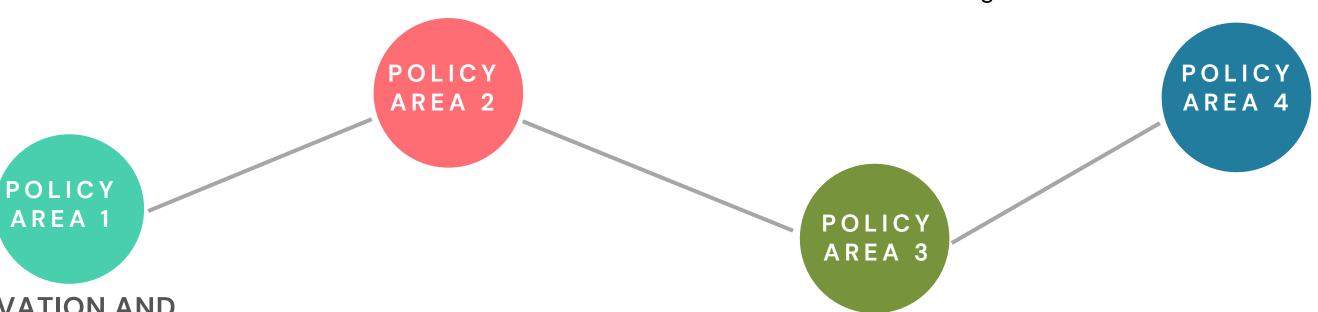
KEY POLICY AREAS

SMALL-SCALE FISHERIES DEVELOPMENT

Policy objective: To improve and strengthen the contribution of small scale fisheries to poverty alleviation, food and nutrition security and socio economic benefits of fishing communities.

RESPONSIBLE AND EQUITABLE FISH TRADE AND MARKETING

Policy objective: To harness significantly the benefits of Africa's fisheries and aquaculture endowments through accelerated trade and marketing.



CONSERVATION AND SUSTAINABLE RESOURCE USE

Policy objective: To establish national and subnational governance and institutional arrangements that ensure that the societal contribution generated by Africa's sectors have the greatest impacts at the most appropriate level.

SUSTAINABLE AQUACULTURE DEVELOPMENT

Policy objective: To jumpstart market-led sustainable aquaculture through a variety of strategies and, where appropriate, support interventionist development approaches in aquaculture by strong strategic and implementation plans.

KEY POLICY AREAS

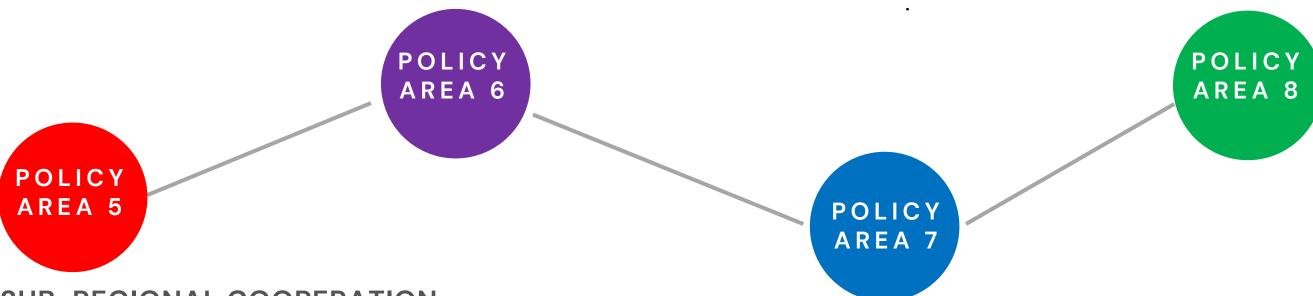
AWARENESS ENHANCING AND HUMAN-CAPACITY DEVELOPMENT

Policy objective: To increase awareness of the potential and importance of the sector and enhanced capacity of people and institutions in the African fishery sector to ensure the sustainable development of capture fisheries and aquaculture based on current and emerging trends, challenges and needs.

CROSS-CUTTING ISSUES

This policy area has three dimensions which include:

- a. Strengthening Resilience and Reducing Vulnerabilities to Climate Change
- b. include knowledge-based gender and youth considerations in policies, laws and plans
- c. improve the financial services offered to SMEs in the fisheries and aquaculture value chains.



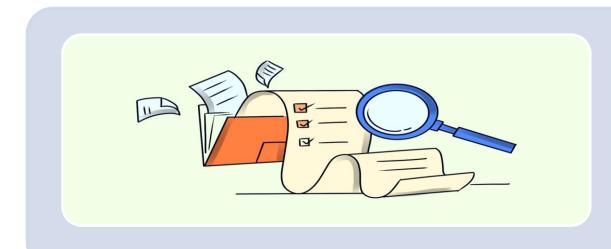
REGIONAL AND SUB-REGIONAL COOPERATION Policy

objective: To strengthen South-South (bilateral and regional) cooperation, and develop coordinated mechanisms among RECs, RFBs and LME-based commissions to ensure coherence of fisheries policies and aquaculture development and their adoption and adaptation

HIGH SEAS FISHERIES

Policy objective: To increase and consolidate the African Voice in the governance and management of high seas fisheries.

ASSESSMENT OF LIBYA'S NATIONAL FISHERIES AND AQUACULTURE INSTRUMENTS AND THEIR ALIGNMENT WITH THE PFRS





Literature and documents review

Stakeholder engagement

Framework for assisting the revision of fisheries and aquaculture strategies, policies and laws.

Overview of the national legislation, laws and regulatory frameworks

Institutional framework and governmental bodies involved

Benchmarking Libya's policies and best practices from other African nations..

Libya's fisheries and aquaculture and key policy intervention entry points:



Overview of the national legislation, laws and regulatory frameworks

Law No. 14 of 1989 is the cornerstone of Libya's legal framework for marine fisheries and aquatic resources. Its effective review must also include the evaluation of two key implementing decisions: Decision No. 71 of 1990 (executive regulations) and Decision No. 80 of 1991 (technical regulations). These instruments collectively govern the operational aspects of the sector and are essential for aligning Libya's fisheries governance with current national and international standards.

Libya's marine and aquatic environments are public resources that remain vulnerable to overexploitation without clear regulation. While existing fisheries legislation reflects long-standing efforts to govern the sector, enforcement and institutional coordination remain weak. In response, the National Project of Aquaculture has introduced the Guide to Practicing Aquaculture Activity in Libya, which provides formal procedures for licensing, environmental safeguards, and responsible farming practices. This guide enhances governance, supports investment, and helps structure the country's emerging aquaculture industry for sustainable growth.

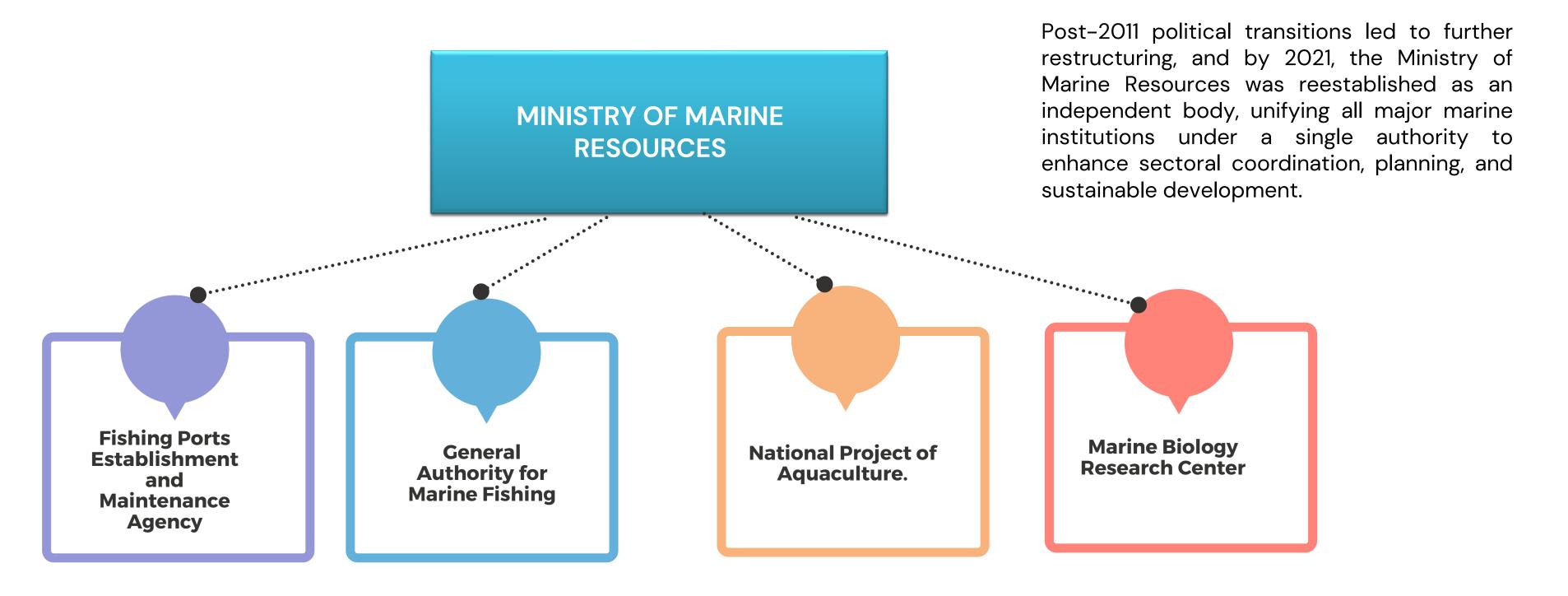
A breakdown of what enforcement tools do exist, what's missing, and areas for development:

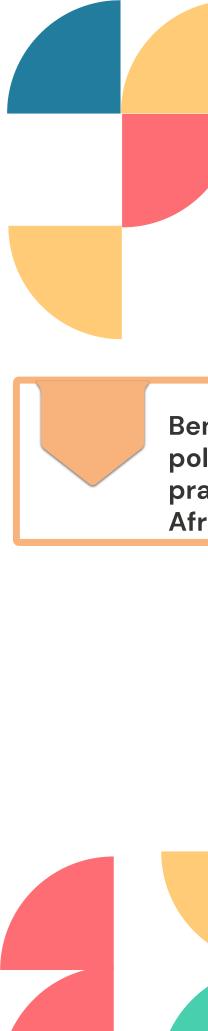
ENFORCEMENT COMPONENT	STATUS IN LIBYA	NOTES
Updated Fisheries Law	Absent	Existing laws no 14 1989 outdated, not comprehensive.
Trained Fisheries Inspectors	Very limited	Few officers with specific training.
Vessel Monitoring Systems (VMS)	Not implemented at scale	Small-scale fishers not monitored.
Patrol Boats for Fisheries	Available but not dedicated	Coast Guard and the Navy do general maritime patrols.
Port Inspection Mechanisms	Nonexistent	No systematic checks at landing sites or ports.
IUU Fishing Deterrents	Weak penalties and application	Minimal prosecutions or deterrence.
Observer Programs	Not implemented	No coverage of industrial or artisanal vessels.

A well-regulated sector can contribute significantly to food security, employment generation, and economic diversification. As the legal framework evolves, it will be essential to ensure that policies remain adaptable to changing environmental and economic conditions, supporting a resilient and sustainable blue economy for Libya.

Institutional framework and governmental bodies involved

Since Libya's independence, the institutional framework governing fisheries and aquaculture has undergone significant transformation, evolving from decentralized fishing offices in the 1950s to the creation of a specialized Ministry of Marine Resources in 2021. Early management was fragmented across ministries, but major reforms, such as the creation of the Fisheries Affairs Authority (1962), the Marine Biology Research Centre (1984), and the General Secretariat of Marine Resources (1988), reflected growing recognition of the sector's importance. Subsequent reorganizations consolidated marine resource governance, culminating in the 2007 establishment of the General Authority for Marine Resources.



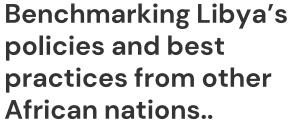




Seychelles has successfully deployed advanced Monitoring, Control, and Surveillance (MCS) systems, including satellite tracking and electronic reporting, significantly reducing IUU fishing. These tools allow real-time vessel monitoring and efficient data processing to detect violations. Libya could adopt similar systems to track vessels, electronically report catches, and strengthen port inspections. This would enhance regulatory compliance and reduce illegal fishing activities in Libyan waters.



Egypt's aquaculture success is rooted in strong government leadership, robust policy frameworks, strategic investments in infrastructure, and public-private partnerships. Its national strategy promotes training, financial incentives, and regulatory support for fish farmers. Libya can adopt a similar approach by creating a fisheries strategy, investing in hatcheries and cold chains, offering training programs, and incentivizing private sector participation through subsidies and loans.





Morocco's Halieutis Strategy emphasizes sustainability, value chain development, and access to global markets through resource protection, industry modernization, and compliance with international standards. Libya can adopt a similar strategy by creating a national fisheries master plan, enforcing marine protection and quotas, investing in fish processing infrastructure, and aligning with global export standards to boost competitiveness.



Nigeria's fisheries sector has grown through deregulation, tax incentives, and strong public-private partnerships that empower private sector leadership. The government reduced direct control, encouraged investment, and provided supportive financial policies. Application for Libya: Libya can replicate this by removing regulatory barriers, offering tax incentives, easing business registration, and promoting fisheries-focused lending through local banks to boost private sector engagement.



Mauritania has effectively balanced foreign investment with national interests by licensing foreign vessels under regulated terms, reinvesting fisheries revenue into local infrastructure, and enforcing local content policies that mandate employment of nationals and local fish processing. Libya can adopt a similar model by establishing transparent foreign fishing agreements that ensure equitable benefit-sharing. Revenues from foreign licenses should support fisheries infrastructure, such as landing sites and monitoring systems. Additionally, local employment requirements for foreign vessels can generate jobs and strengthen coastal economies.

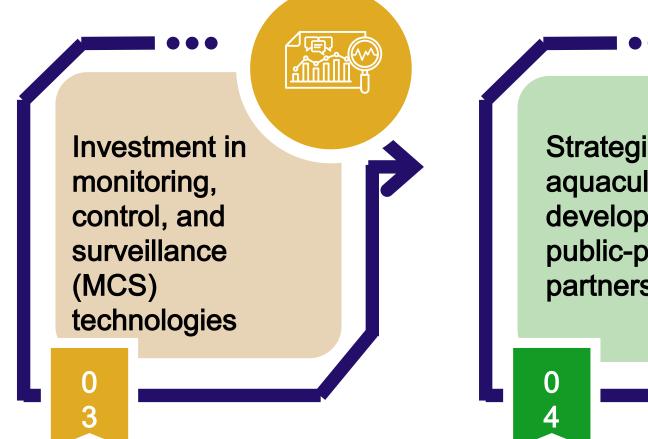


Ghana's Community-Based Fisheries Management Committees have proven effective in reducing illegal fishing and promoting sustainable practices by involving local communities in governance. Through co-management, seasonal bans, and local decision-making, fishers actively contribute to regulation and resource stewardship. Libya could apply this model by empowering local fishers through community-based management structures, implementing seasonal fishing closures, and establishing local fisheries committees to enhance participatory governance and sustainability.



To enhance alignment with the PFRS and improve fisheries and aquaculture management learning lessons from key African countries that have been mentioned above, Libya may consider the following intervention entry points:





Strategic aquaculture development and public-private partnerships (PPP)

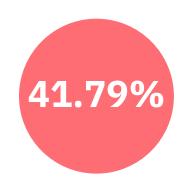


THE CRITERIA AND INDICATORS FOR ALIGNMENT AND IMPLEMENTATION OF THE PFRS:

From the various documents, discussions, surveys and interviews, Libya's fisheries and aquaculture frameworks show partial alignment with the African Union's Policy Framework and Reform Strategy for Fisheries and Aquaculture in Africa (PFRS), Agenda 2063, Kampala declaration, and trade protocols like SACU, SADC, and AfCFTA. However, significant gaps remain in institutional capacity, policy implementation, and regulatory enforcement. Below is an assessment of how Libya aligns with these frameworks and where improvements are needed.

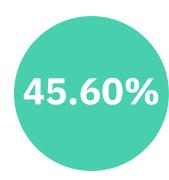
POLICY AREA 1 – 56.27%

Conservation And Sustainable Fisheries And Aquaculture Resource Use



Outcome 1:

Policies, frameworks and tools in place to sustainably increase national benefits from fisheries and aquaculture



Outcome 2:

Effective and sustainable national and regional Monitoring, Control and Surveillance systems in place to ensure that sustainable benefits are realized



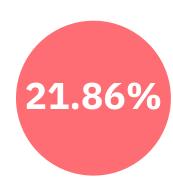
Outcome 3:

Healthy ecosystems to support sustainable fisheries and aquaculture.



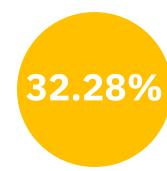
POLICY AREA 2 — 34.31%

Small Scale Fisheries Development



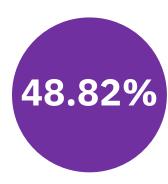
Outcome 1:

Role and importance (contribution) of fisheries for improved livelihoods, food and income of small-scale fishing communities and related operators are evident, recognized and secured in Member States



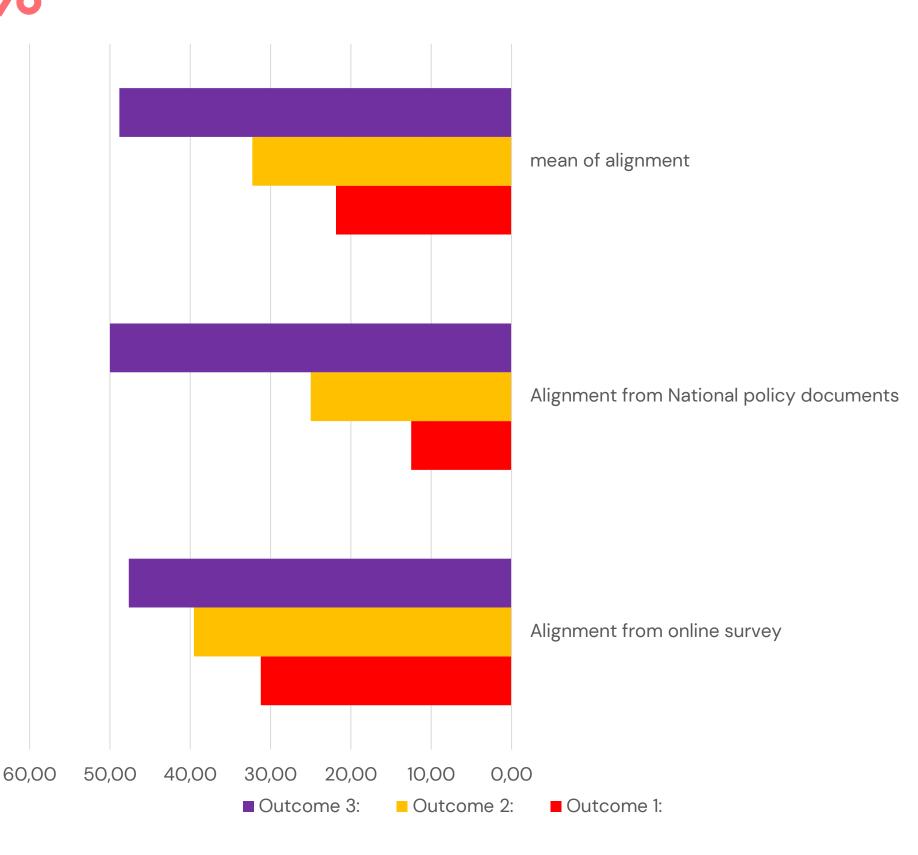
Outcome 2:

Bilateral and regional cooperation for effective management of shared fishery resources and ecosystems is strengthened



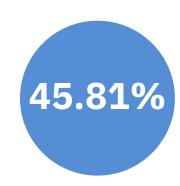
Outcome 3:

Fishers are organized to foster good fisheries governance, sustainable development and responsible use of natural resources



POLICY AREA 3 — 34.38%

Sustainable Aquaculture Management



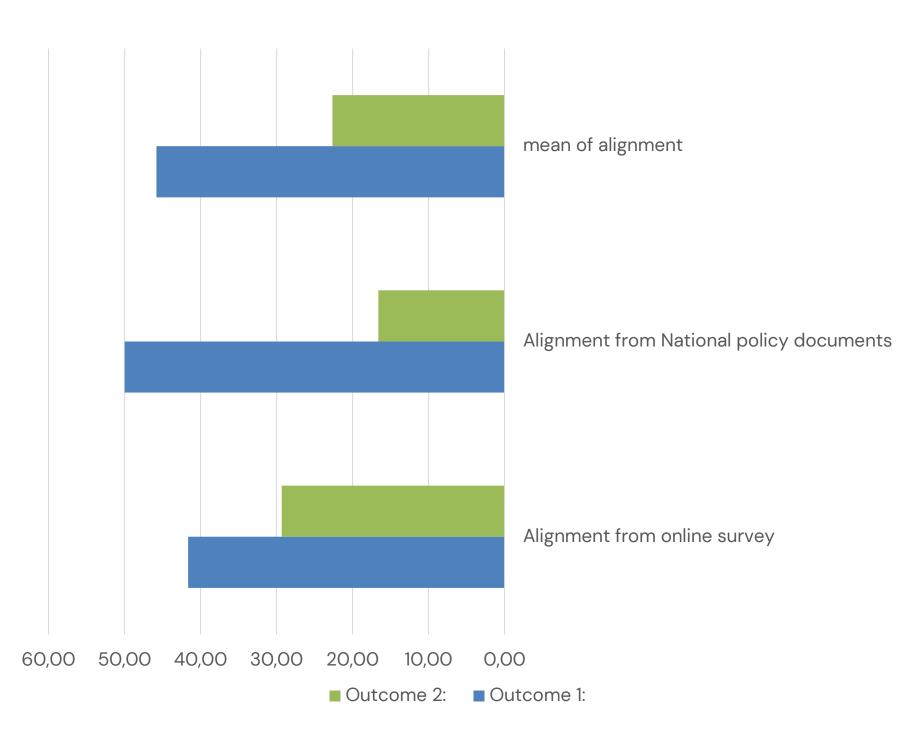
Outcome 1:

Improved market-led aquaculture investments



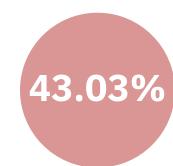
Outcome 2:

Improved regional cooperation in shared ecosystems



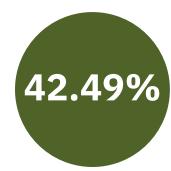
POLICY AREA 4 – 42.76%

Responsible And Equitable Fish Trade And Marketing



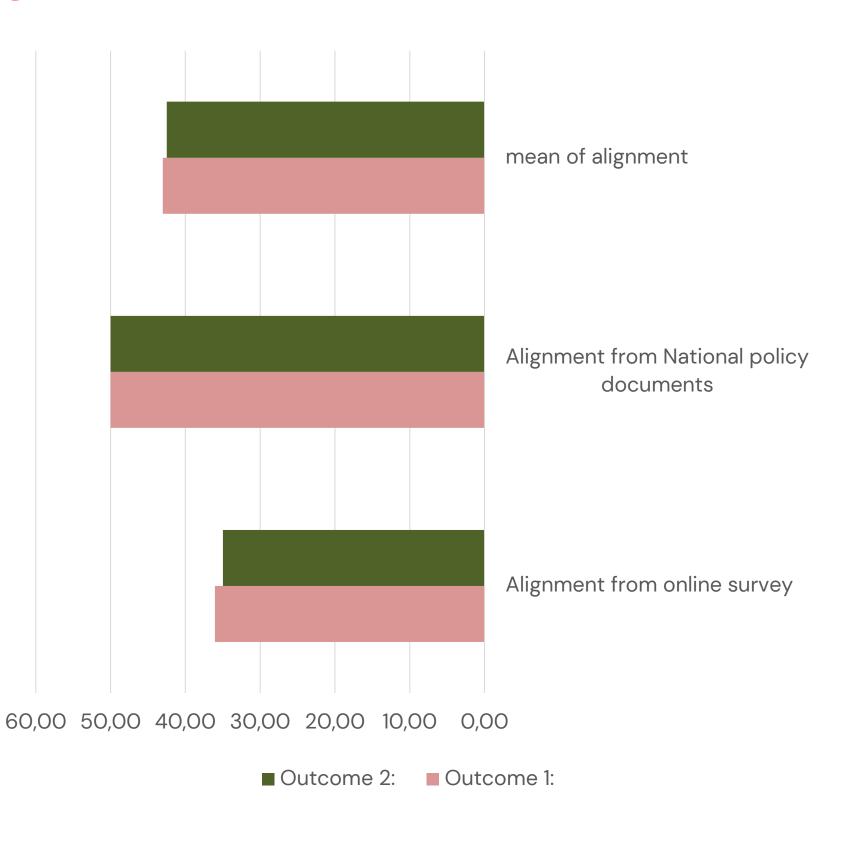
Outcome 1:

Improved intra and inter regional trade



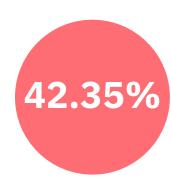
Outcome 2:

Increased competitiveness for African fish and fishery products



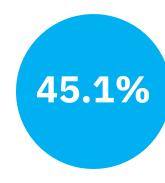
POLICY AREA 5 – 43.72%

Regional And Sub-Regional Cooperation



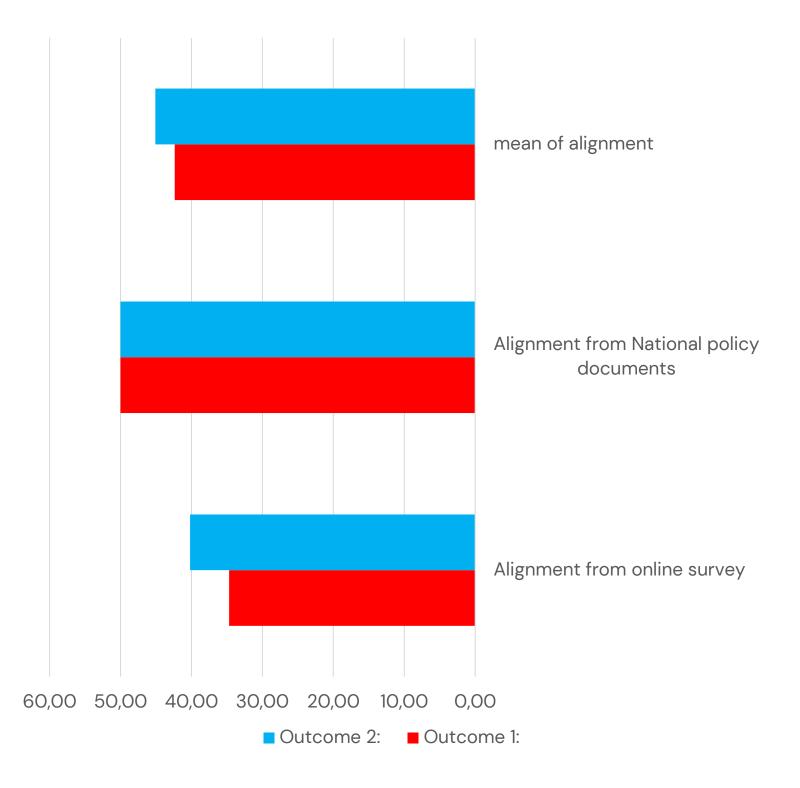
Outcome 1:

International fisheries issues at regional levels are coherent and harmonized



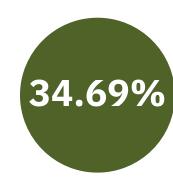
Outcome 2:

RECs and RFBs are positive forces for fisheries management within the framework of regional economic and political integration agenda



POLICY AREA 6 – 41.29%

Awareness Enhancing And Human Capacity Development



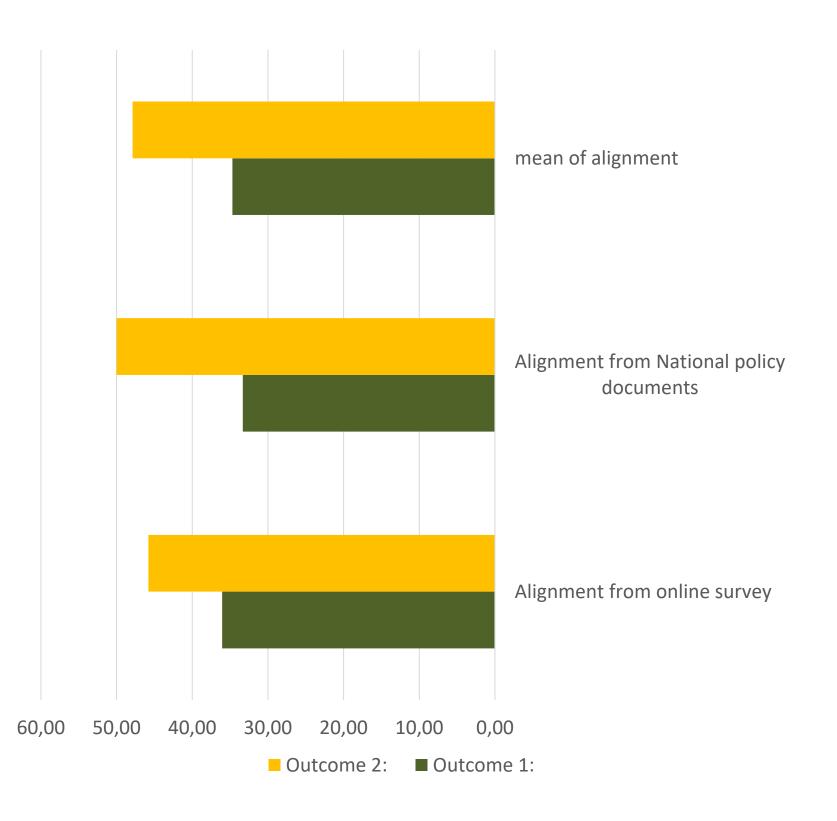
Outcome 1:

Enhanced sectoral competencies and proficiencies



Outcome 2:

Improved evidence-based decision making



POLICY AREA 7 — 54.12%

High Seas Fisheries



Outcome 1:

Greater African Voice in high seas fisheries



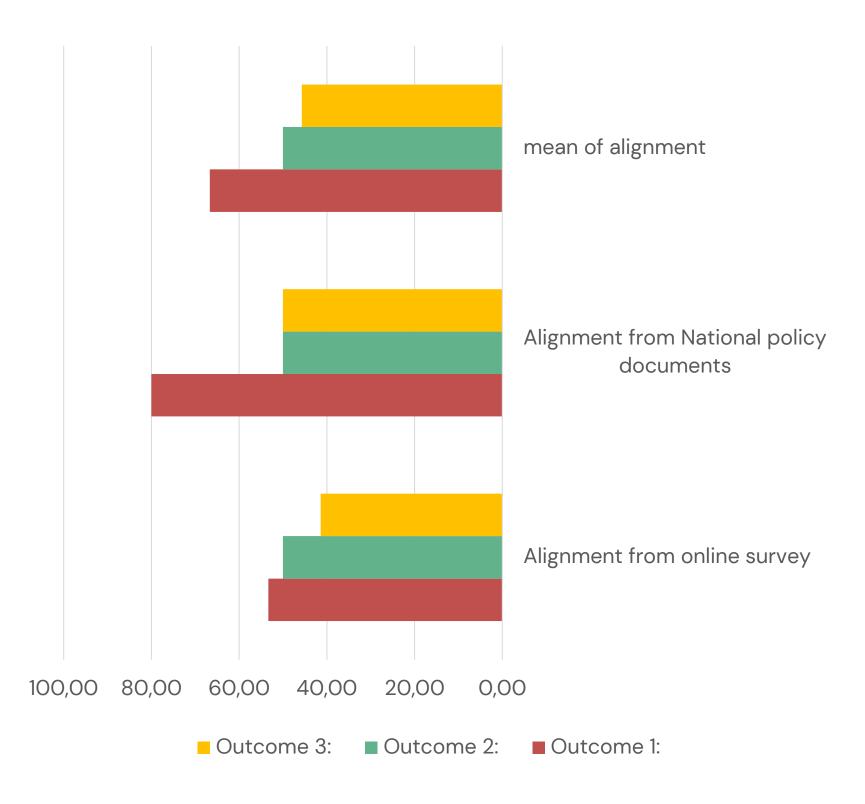
Outcome 2:

Increased participation and benefits for MS in high seas fisheries



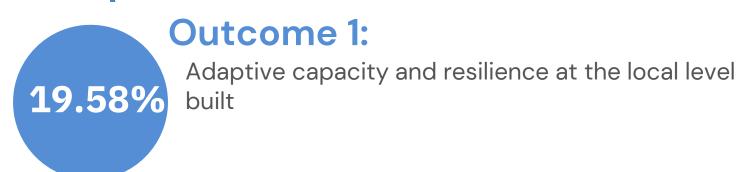
Outcome 3:

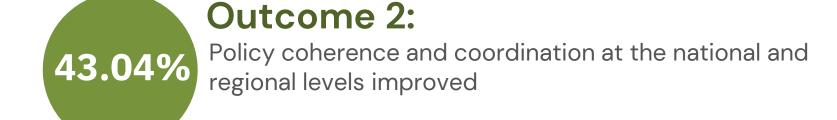
Active participation of MS in RFMOs processes and agenda

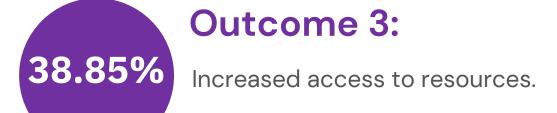


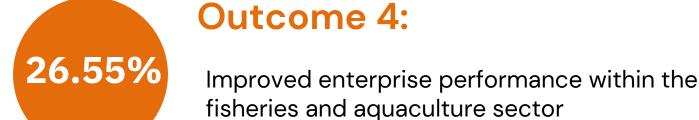
POLICY AREA 8 - 26.39%

Cross Cutting Issues in African Fisheries And Aquaculture

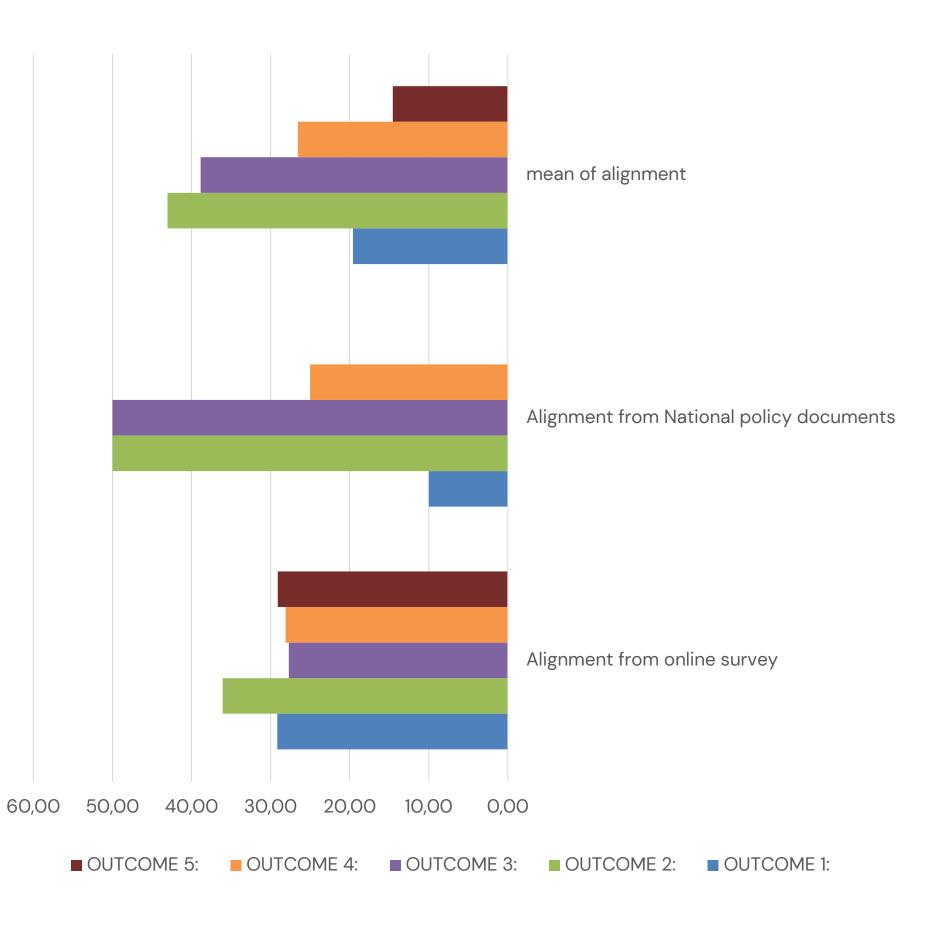






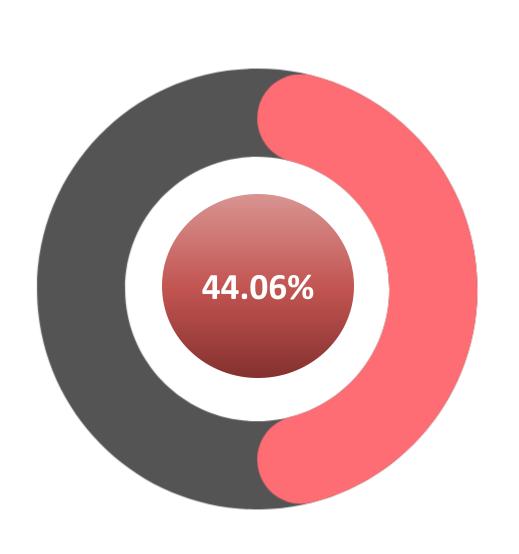


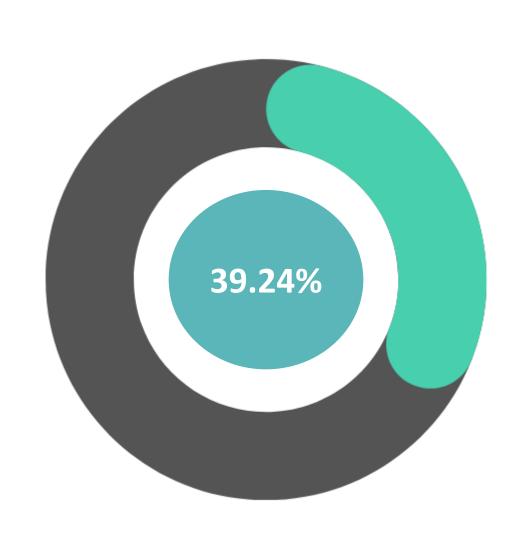


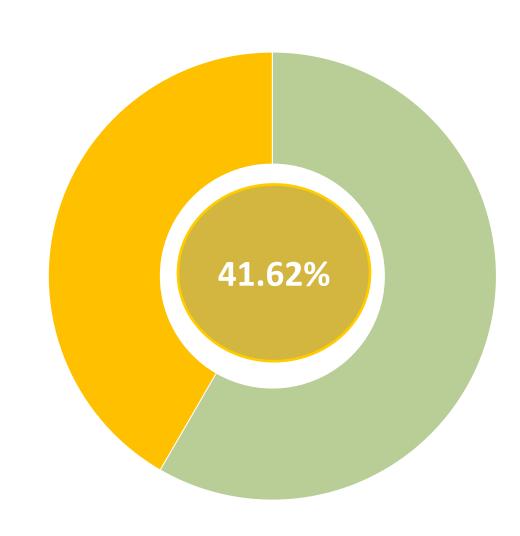












Alignment from documents

Alignment from online survey

Mean of Alignment

CONCLUSION

Moderate Alignment in Policy Area 1: Conservation and **Sustainable Resource Use**

Libya has baseline regulatory instruments (e.g., Law No. 14 of 1989), and institutions like the Marine Biology Research Center.

However, enforcement is weak and data systems are underdeveloped.

Libya's alignment with the PFRS across the eight policy areas is generally moderate to low

Moderate Alignment in: Policy Area 7: High Seas Fisheries

Libva is a member of ICCAT and has declared its EEZ.

Participation in RFMOs exists, but implementation and influence remain limited.



Low Alignment in Policy Area 2A: Small-Scale Fisheries **Development**

No formal co-management systems or participatory mechanisms with fishing communities.

No policies or investment programs explicitly target small-scale fisheries.

Low Alignment in Policy Area 3: Sustainable Aquaculture: Aquaculture is emerging but legislation is outdated, and the sector lacks dedicated investment strategies and regulations. Governance remains fragmented; environmental controls and technical standards are weak or

missing.

Low Alignment in Policy Area 4: Responsible and Equitable Fish Trade and Marketing

•Libya lacks market access to key export destinations like the EU due to compliance issues.

•Value chains are undeveloped; post-harvest infrastructure is insufficient.

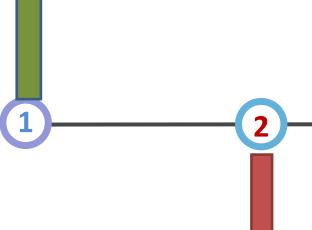
Low Alignment Policy Area 5: Regional and Sub-Regional Cooperation

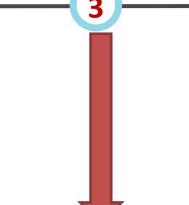
 Libya participates in GFCM and WestMED, but its role is passive; no formal regional strategies or structured stakeholder engagement.

Capacity Development

- Capacity-building efforts are scattered.
- •There are no certification systems, training frameworks, or centers of excellence.

Alignment with PFRS Policy Area 8 is low to weak





Low Alignment Policy Area 6 Awareness and

RECOMMENDATIONS

Libya has a unique opportunity

to reimagine its fisheries and

aquaculture sector as a pillar of

sustainable economic growth,

coastal resilience, and food

sovereignty. Modernizing legal

instruments, institutionalizing

participatory governance, and

embedding science-based,

climate-resilient, and market-

responsive policies are

imperative.

Modernize the Legal Framework



Institutional Reform and Capacity Building



Boost Scientific Research and Data-Driven Decision Making



Enhance Monitoring, Control, and Surveillance (MCS) Systems





Strengthen
Sustainability and
Conservation
Mechanisms



Facilitate Private Sector Participation and Investment



Develop and Implement a National Plan for EU Sanitary Accreditation for Fishery Exports



Align with Regional and Continental

THANKYOU